

# MHSOAC INCUBATOR SYSTEMS ANALYSIS PROJECT

**JULY 2020** 

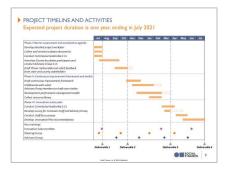
Deliverable I: Detailed Project Workplan - DRAFT



## INTRODUCTION TO THIS DOCUMENT

• This document includes a project summary, timeline, detailed activities for each project phase, and other important project management information (e.g., an Advisory Board Charter)







- The contours of the project may shift as we continue to learn; we will remain adaptable to changing context and better information, and will adjust this document as needed
- We look forward to working closely with the Commission and contributing to driving forward the impact of the Innovation Incubator
- The primary points of contact for this project are Jake Segal (<a href="mailto:jsegal@socialfinance.org">jsegal@socialfinance.org</a>) and Jim Mayer (<a href="mailto:jim.mayer@mhsoac.ca.gov">jim.mayer@mhsoac.ca.gov</a>)

## TABLE OF CONTENTS

- Project Background, Objectives, and Overview
- Phase I: Barrier Assessment & Acceleration Agenda
- Phase II: Continuous Improvement Framework and Toolkit
- Phase III: Innovation Action Plan
- Appendices

## PROJECT BACKGROUND AND OBJECTIVES

MHSOAC has engaged Social Finance to develop recommendations and tools for furthering the mission and effectiveness of its Innovation Incubator

### **Background**

- The Mental Health Services Oversight and Accountability Commission's (MHSOAC) Innovation Incubator is working with multi-county collaboratives to develop new and stronger systems to support mental health.
- MHSOAC would like to strengthen statewide capacity for continuous improvement—attempting to
  disseminate tools and knowledge that would reach a wider array of counties (which may not yet be involved
  in the Incubator's work); to support practice transformation at scale; and to form a clearer mutual
  understanding between California mental health stakeholder of innovation and continuous improvement.

### **Objectives**

- 1. To assess learnings across the Innovation Incubator's projects, to more clearly define the role of continuous improvement and innovation, to understand the value of multi-county collaboratives in supporting change at the community scale, and to identify common barriers experienced by counties in pursuing system-level improvements.
- 2. To distill and refine those learnings into a pragmatic **continuous improvement framework** that counties can use to improve outcomes, including through MHSA Innovation projects.
- 3. To **inform and guide changes** within MHSOAC and its state agency partners for continuous improvement and innovation in community mental health services.

# ▶ SUMMARY OF PROJECT PHASES AND KEY DELIVERABLES

We will conduct the project in three phases, working in close coordination with Commission staff

Phase II Phase III

Barrier Assessment and Acceleration Agenda

June 2020 – October 2020

Continuous Improvement
Framework and Toolkit
November 2020 – March 2021

Innovation Action Plan
March 2021 – July 2021

Objective

Understand the key barriers that counties face when implementing innovation programs and aggregate policy and practice recommendations

Develop a **toolkit** with resources for counties and the Commission to overcome the barriers identified during Phase I and increase program impact Develop a roadmap and recommendations for MHSOAC functions and activities to support continuous improvement and innovation

Deliverable(s)

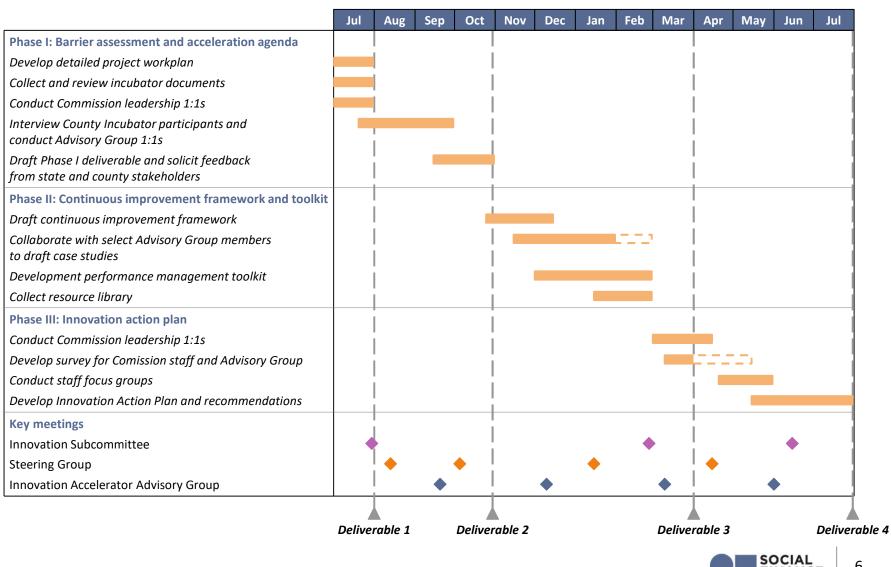
#### THIS DOCUMENT

- Detailed Project Workplan
- Barriers Summary and Acceleration Agenda

- Case Studies, Continuous Improvement Framework, and Toolkit
- Innovation Action Plan

## OVERVIEW: PROJECT TIMELINE AND ACTIVITIES

## Expected project duration is one year, ending in July 2021



# PROJECT MANAGEMENT

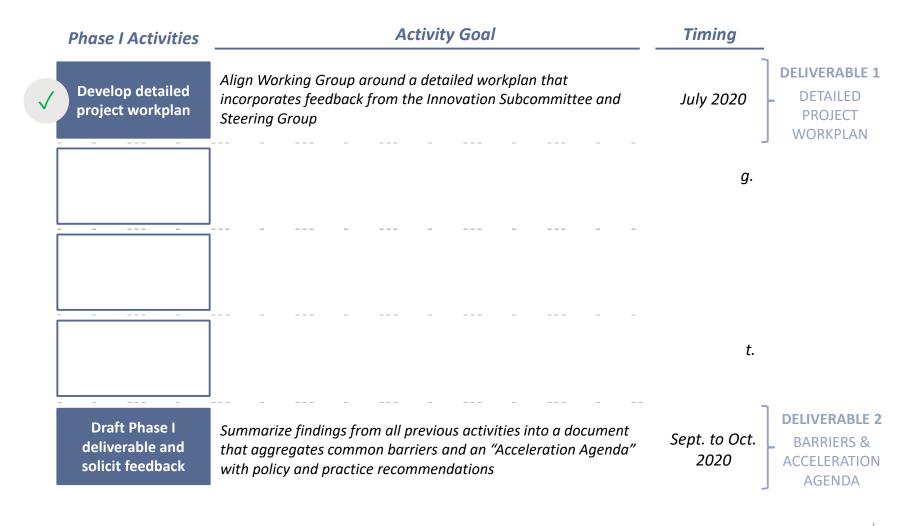
# We will work in close coordination with commission staff throughout the course of the project

	Role	Participants	<b>Meeting Cadence</b>
Commission Innovation Subcommittee	Guide the overall project and participate in developing recommendations for how the Commission can support the development of stronger county Innovation plans	<ul><li>Commissioner Itai Danovitch</li><li>Commissioner John Boyd</li></ul>	Three times over course of project
Project Steering Group	Provide overall project guidance, scope adjustments, and coordinate with Commission's other strategic initiatives	<ul> <li>MHSOAC</li> <li>Toby Ewing</li> <li>Jim Mayer</li> <li>Sharmil Shah</li> <li>Social Finance</li> <li>Jeff Shumway</li> <li>Jake Segal</li> </ul>	Quarterly
Innovation Accelerator Advisory Group	Co-create and refine the project's core deliverables and disseminate key learnings (see draft charter in Appendix A)	<ul> <li>4-6 county leaders</li> <li>3-4 engaged state partners</li> <li>2-3 community members</li> <li>2 members of the Commission</li> </ul>	Four times over course of project
Project Working Group	Facilitate project processes and outreach, discuss and iterate on findings and outputs, and troubleshoot as issues arise	MHSOAC  • Jim Mayer  • Sharmil Shah  • Trisha Duchaine  MHSOAC  • Jake Segal  • Kyle Doran  • Emily McKelv  • Annie Jenser	•
Project Sub- contractors	<ul> <li>(i) A former county health director to support engagement with county leaders</li> <li>(ii) Individuals with lived experience who can support community engagement</li> </ul>	• TBD (In progress)	As needed

## TABLE OF CONTENTS

- Project Background, Objectives, and Overview
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- Phase II: Continuous Improvement Framework and Toolkit
- Phase III: Innovation Action Plan
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Objective: understand the key barriers that counties face when implementing innovation programs and aggregate policy and practice recommendations



First, we will conduct a document review to develop an initial list of barriers and themes to explore in subsequent activities

**Activity Details** 

#### Phase I Activities

## Target timing: ~2-3 weeks (July 2020)

# Collect and review

Incubator

documents

- We will approach our document review through the lens of answering the following questions:
  - What barriers do counties face in continuous improvement and innovation? Have any innovation incubator project helped identify or understand these barriers?
  - What strategies have stakeholders used to overcome these barriers?
  - Which efforts/programs have been most successful and why? Which have been least successful?
- Our document review will allow us to seed an initial list of barriers and themes to explore in subsequent activities

#### **Document List**

#### Documents to be reviewed include:

- Select Innovation project plans
- Reports from Innovation **Incubator projects**
- Updates from other Commission-sponsored multi-county collaboratives and relevant strategic partnerships

The working list of documents will be updated throughout Phase I in workplan Appendix B



In parallel, we will solicit input from Commission leadership on the project direction and visions for success

**Activity Details** 

#### Phase I Activities

## Target timing: ~2 weeks (July 2020)

## Individuals we have interviewed or will

- Conduct Commission leadership 1:1s

- We will explore the following themes in our interviews:
  - Learn MHSOAC leadership members' visions of success of the project
  - Anticipate and begin to form strategies for mitigating future challenges for the project
  - Identify potential consultant sub-contractors for this work
- These interviews will be the first of many conversations with Commission leadership throughout the course of the project

# interview include:

Commissioner Boyd (7/22)

Interview List

- Commissioner Danovitch (7/20)
- Toby Ewing, Executive Director (7/16)
- Brian Sala, Deputy Director, **Evaluation and Program** Operations (7/16)
- · Norma Pate, Deputy Director, Administrative and Legislative Services (7/17)
- · Sharmil Shah, Chief of Program Operations (7/30)
- · Other Commissioners, including the Chair and Vice Chair

Next, we will conduct interviews with County Incubator participants to further understand barriers and opportunities

#### Phase I Activities

Collect and review Incubator documents

Conduct Commission leadership 1:1s

Interview county
Incubator participants
and conduct Advisory
Group 1:1s

Draft Phase I
deliverable and

#### **Activity Details**

- Target timing: ~10 weeks (mid-July to late-Sept. 2020)
- Social Finance will develop interview guides for each stakeholder type
- Our interviews will focus on the following themes:
  - Capacity to design and execute innovation programs
  - Barriers that hinder continuous improvement and innovation projects
  - Strategies that counties have used to resolve those issues
  - Ideas to unlock further progress and/or scale impact via policy change
  - Specific delivery mechanisms or tools that would be helpful for delivering project findings to counties

#### Interview List

We will conduct ~40 interviews among the following groups:

- County leaders: ~10
- Technical assistance providers: ~10
- Culturally diverse community stakeholders and people with lived experience: ~10
- Advisory Group members: ~12

As we compile the list of interviewees, we will update Appendix C of this workplan

To conclude Phase I, we will synthesize findings and develop recommendations in Deliverable 2: "Barrier Assessment and Acceleration Agenda"

#### Phase I Activities

## ed in

Collect and review Incubator documents

Conduct Commission leadership 1:1s

Interview county
Incubator participants
and conduct Advisory
Group 1:1s

Draft Phase I deliverable and solicit feedback

#### **Activity Details**

- Target timing: ~6 weeks (mid-Sept. to Oct. 31<sup>st</sup>, 2020)
- We will summarize our findings and analysis for Phase I in Deliverable 2, which will:
  - List barriers categorized by primary drivers (e.g., regulatory, cultural, financial, capacity), by those faced by different kinds of counties, and by complexity
  - Highlight examples of recommendations to overcome the above barriers
  - Assess tradeoffs between feasibility and impact for recommendations, identifying both "low-hanging fruit" and more ambitious, high-value opportunities
  - Distinguish between recommended actions for counties with different characteristics, state agencies (including the Commission), and the Legislature

#### **Deliverable 2 Review Process**

- We will share a summary of initial findings for input at the first meeting of the Innovation Accelerator Advisory Group in early fall
- We will integrate feedback on initial findings from the Advisory Group and other stakeholders into the deliverable
- After the deliverable is complete, the project Steering Group will meet to discuss any implications on the scope for Phase II



## TABLE OF CONTENTS

- Project Background, Objectives, and Overview
- Phase I: Barrier Assessment & Acceleration Agenda
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Objective: develop a toolkit with resources for counties and the Commission to overcome the barriers identified during Phase I and increase program impact

Phase II Activities	Activity Goal	Timing	
Draft continuous improvement framework	Conduct expert interviews on best practices on best practices in driving public-sector innovation, improvement, and transformation, and develop an innovation framework that supports diverse counties in unlocking innovation	Oct. 2020 to Dec. 2020	
Collaborate with select Advisory Group members to draft case studies	Develop case studies on how counties have successfully overcome the barriers identified in Phase I or employed best practices in continuous improvement	Nov. 2020 to Jan. 2021	
Develop performance management toolkit	Build a toolkit for county leaders that provides practical resources for strengthening performance management within the continuous improvement framework and addressing barriers identified in Phase I	Nov. 2020 to March 2021	DELIVERABLE 3 RESOURCE
Collect resource library	Package the continuous improvement framework, case studies, and performance management toolkit into an accessible resource library for county leaders	Jan. 2021 – Feb. 2021	LIBRARY WITH CONTINUOUS IMPROVEMENT FRAMEWORK, CASE STUDIES, AND TOOLKIT

First, we will seek expert input and draft a continuous improvement framework to model best practices in the promotion of innovation

#### Phase II Activities

improvement

framework

# **Draft continuous**

#### **Activity Details**

- Target timing: ~6 weeks (late Oct. to Dec. 2020)
- We will conduct a series of interviews and desk research focused on emerging practices in in strengthening public-sector innovation, improvement, and transformation
- In parallel to the interviews, we will draft a continuous improvement framework based on our findings that will seek to:
  - Establish the parameters, principles, and practices that characterize innovation
  - Build a mutual understanding of effective tools and strategies that public entities draw upon to drive innovation and continuous improvement

#### **Interview Types**

### Types of experts we will interview may include:

- Academic experts on innovation (e.g., HBS)
- Private-sector innovation leaders (e.g., Google)
- National government associations (e.g., NACo)
- State and County offices of innovation (e.g., New **Urban Mechanics**)
- Policy labs (e.g., Harvard Gov't Performance Lab)

Specific interviewees and subtopics to be determined at the conclusion of Phase I

We will then work with the Advisory Group to develop at least five case studies that highlight how counties have overcome barriers identified in Phase I

#### Phase II Activities

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Collaborate with select Advisory Group members to draft case studies

Develop performance management toolkit

Collect resource library

#### **Activity Details**

- Target timing: ~10 weeks (mid-Nov. 2020 to late Jan. 2021)
- We will develop at least five case studies that:
  - Demonstrate how counties have successfully overcome the barriers identified in Phase I and how those successes could be replicated
  - Includes a profile of at least one program participant illustrative of the success of the project
  - Highlight examples in which counties drew from or modeled best practices and principles from the literature
- We will seek to highlight examples from a diverse set of counties, lifting up models relevant to many types of stakeholders

#### Case Study Review Process

- We will collaborate with select Innovation Accelerator Advisory Group members and other county leaders when developing case studies
- We will present draft case studies to the Advisory Group for collective feedback



Next, we will build a toolkit for county leaders with resources for strengthening performance management

#### Phase II Activities

ous nt

Collaborate with select Advisory
Group members to draft case studies

Develop performance management toolkit

Collect resource library

#### **Activity Details**

- Target timing: ~12 weeks (early Dec. 2020 to late Feb. 2021)
- We will develop a toolkit for county leaders that provides practical resources for strengthening performance management within the continuous improvement framework and:
  - Highlights resources and specific opportunities for deployment within the context of regular county processes
  - When possible, differentiates for whom (e.g., which agencies, positions, types of counties) different tools are likely to be most useful
  - Includes briefing and training materials designed to help counties implement the tools
- The toolkit will be designed for busy county leaders and presented in formats suitable for briefing and training county staff

#### **Toolkit Components**

Toolkit components will be shaped to match barriers identified in Phase I, with potential examples being:

- Tools for shifting from contract monitoring to active performance management
- Strategies for developing effective outcomes goals
- Tactics for engaging providers to develop a collaborative problemsolving environment
- Assessments for counties to better understand inequities in outcomes across racial, gender, and age groups
- An aggregation of measurement and evaluation tools, guides, and best practices



Finally, we will package and deliver the continuous improvement framework, case studies, and toolkit into Deliverable 3

#### Phase II Activities

ous nt

Collaborate with select Advisory Group members to draft case studies

Develop performance management toolkit

Collect resource library

#### **Activity Details**

- Target timing: ~10 weeks (mid-Jan. to late March 31st, 2021)
- We will package the outputs of all previous Phase II activities into Deliverable 3, a resource library for county leaders that will include:
  - Modules segmented by audience (incorporating suggestions of the Innovation Accelerator Advisory Group on the best format for delivery)
  - A "package" of printable materials that includes robust guidance for readers to easily find what is most relevant to them
  - An online landing page that is searchable and easy to navigate

#### **Deliverable 3 Dissemination**

In partnership with members of the Innovation Accelerator Advisory Group, we will:

- Introduce the resource library materials through at least one statewide conference (e.g., Words to Deeds)
- Pilot and revise the materials through at least two leadership development trainings with partner counties



## TABLE OF CONTENTS

- Project Background, Objectives, and Overview
- Phase I: Barrier Assessment & Acceleration Agenda
- Phase II: Continuous Improvement Framework and Toolkit
- Phase III: Innovation Action Plan
- Appendices

Objective: develop a roadmap and recommendations for MHSOAC functions and activities to support continuous improvement and innovation

<b>Phase III Activities</b>	Activity Goal	<u>Timing</u>	
Conduct Commission leadership 1:1s	Conduct one-on-one interviews with Commission leadership to better understand the status quo, perceived challenges with the Innovation funding process, and ideas for the future	March 2021 to April 2021	
Develop survey for Commission staff and Advisory Group	Develop a short survey for Commission staff and Innovation Accelerator Advisory Group members to surface ideas and themes	March 2021	
Conduct staff focus groups	Elaborate on survey findings and facilitate discussion about how the Commission can use its authorities to support continuous improvement and innovation	April 2021 to May 2021	
Develop Innovation Action Plan and recommendations	Co-develop recommendations with Commission staff for strategically aligning and improving Commission activities that support continuous improvement and innovation	Jan. 2021 – Feb. 2021 INNOVAT ACTION P	ION

First, we will conduct interviews with MHSOAC leadership to understand challenges and opportunities for the Commission in supporting innovation

#### **Phase III Activities**

# Conduct Commission leadership 1:1s

Develop survey for Commission staff and Advisory Group

Conduct staff focus groups

Innovation
Action Plan and

#### **Activity Details**

- Target timing: ~6 weeks (early March to mid-April 2021)
- We will conduct one-on-one interviews with Commission leadership to better understand:
  - The status quo of how the Commission's functions, activities and processes support county innovation and continuous improvement
  - Perceived challenges with the innovation funding process
  - Ideas for improvements to the status quo

#### **Interview List**

Exact list to be determined at the onset of Phase III, likely including most members of the management team



Next, we will conduct a brief survey to gather input from Commission staff and the Advisory Group that will be incorporated into the Action Plan

#### Phase III Activities

onduct nmission ership 1:1s

Develop survey for Commission staff and Advisory Group

Conduct staff focus groups

Innovation
Action Plan and

#### **Activity Details**

- Target timing: ~4 weeks (March 2021)
- Develop, conduct, and analyze a brief quantitative survey which respondents will have the opportunity to:
  - Identify challenges for the Commission in supporting innovation and continuous improvement
  - Offer input and feedback on potential actions the Commission could take to mitigate those challenges
  - Prioritize types of content to be included in the Innovation Action Plan (Deliverable 4)

#### **Survey Respondents**

# Survey respondents will include:

- Innovation Accelerator Advisory Group
- Commission staff: more precise list TBD, but will include current and former innovation team members Shannon Tarter, Grace Reedy, and Marcus Galeste
- Other stakeholders involved in the innovation process

After reviewing the survey results and themes, we will conduct focus groups with Commission staff to expand and elaborate on the findings

#### **Phase III Activities**

nduct mission ship 1:1s

Develop survey for Commission staff and Advisory Group

Conduct staff focus groups

Develop Innovation Action Plan and

#### **Activity Details**

- Target timing: ~6 weeks (mid-April to late May 2021)
- We will conduct small focus groups among staff to expand upon these ideas and themes that emerged in the survey
- We will develop a script for the focus groups to allow us to facilitate a conversation about how the Commission can support and encourage investment in the continuous improvement framework
- We will focus both on specific MHSOAC policy recommendations and on broader statewide ideas

#### **Focus Group Participants**

- Exact participants TBD
- Focus groups will be differentiated, potentially by functional role at the Commission or some other distinction

To conclude the project, we will synthesize learnings and recommendations from previous activities into Deliverable 4: an Innovation Action Plan

#### Phase III Activities

Develop survey for Commission staff and Advisory Group

Conduct staff focus groups

Develop
Innovation
Action Plan and
recommendations

#### **Activity Details**

- Target timing: ~10 weeks (May 2021 through July 31st, 2021)
- We will synthesize input and learnings from all previous activities (including Phases I and II) into an Action Plan (Deliverable 4) that will include:
  - An internal-facing roadmap to support continuous improvement and innovation
  - Mechanisms for counties to build stronger Innovation plans, share learnings, and leverage the support of technical assistance
  - Recommendations for how the Commission's activities can drive continuous improvement and innovation among county partners
  - A policy brief for state administrators and lawmakers that highlights priorities for supporting continuous improvement at the nexus of mental health, criminal justice, homelessness, and hospitalization.

#### **Deliverable 4 Review Process**

- The internal roadmap and policy brief will be reviewed in a final meeting of the Innovation Accelerator Advisory Group by May 31, 2021
- We will incorporate Commission and Advisory Group feedback and complete final documents by July 31, 2021



## TABLE OF CONTENTS

- Project Background, Objectives, and Overview
- Phase I: Barrier Assessment & Acceleration Agenda
- Phase II: Continuous Improvement Framework and Toolkit
- Phase III: Innovation Action Plan

## Appendices

- Appendix A: Innovation Accelerator Advisory Board Charter
- Appendix B: Phase I Document Repository
- Appendix C: Phase I Interview Outreach List
- Appendix D: About Social Finance

# APPENDICES A, B, C

Appendix A: Innovation Accelerator Advisory Board Charter	The letters week to record downstance Advisory Group - Owth Charter  Tripled Beautymous  The letters week to record downstance about the continuous improvement of the continuous and th	
Appendix B: Phase I Document Repository List	TBD (in progress)	
Appendix C: Phase I Interview Outreach List	TBD (in progress)	

## APPENDIX D:ABOUT SOCIAL FINANCE



Dedicated to mobilizing capital to drive social progress

## Our History

- Founded in January 2011 by David Blood, Sir Ronald Cohen, and Tracy Palandjian
- First dedicated Pay for Success intermediary in the country

### Our Global Network

- Social Finance UK, was founded in 2007 and launched the world's first Social Impact Bond in 2010
- Our Global Network now includes Social Finance UK, US, Israel, India, and the Netherlands

#### Our Team

- Team of 60 includes experienced professionals from the public, private, and nonprofit sectors
- Offices in Boston, MA, Austin, TX, and San Francisco, CA

# Children & Families



#### **Criminal Justice**



#### Education



#### Health



# Sustainability & Resiliency



### Workforce



## TABLE OF CONTENTS

- Project Background, Objectives, and Overview
- Phase I: Barrier Assessment & Acceleration Agenda
- Phase II: Continuous Improvement Framework and Toolkit
- Phase III: Innovation Action Plan
- Appendices
  - Appendix A: Innovation Accelerator Advisory Board Charter
  - Appendix B: Phase I Document Repository
  - Appendix C: Phase I Interview Outreach List
  - Appendix D: About Social Finance

#### Innovation Accelerator Advisory Group – Draft Charter

#### **Project Background**

The Mental Health Services Oversight and Accountability Commission's (MHSOAC) Innovation Incubator is supporting counites to **develop new and stronger systems to support mental health.** 

MHSOAC would like to strengthen statewide **capacity for continuous improvement**—working to disseminate tools and knowledge that would reach a wider array of counties (which may not yet be involved in the Incubator's work), to support practice transformation at scale, and to form a clearer mutual understanding between California mental health stakeholders of innovation and continuous improvement.

To that end, MHSOAC has engaged the nonprofit organization Social Finance in a project to develop recommendations and tools for furthering the mission and effectiveness of its Innovation Incubator. The project has the following objectives:

- Assess lessons learned to date across the Innovation Incubator's projects, understand the value of
  multi-county collaboratives in supporting change at the community scale, identify common barriers
  experienced by counties in pursuing system-level improvements, and highlight county-level successes
  that could inform efforts across the state.
- 2. Distill and refine learnings into a pragmatic **continuous improvement framework** that counties can use to improve outcomes, including through MHSA Innovation projects.
- 3. **Inform and guide changes** within MHSOAC and its state partners for continuous improvement and innovation in community mental health services.

The project began in July 2020 and will conclude in July 2021.

#### Purpose and Composition of the Project's Advisory Group

The Innovation Accelerator Advisory Group ("The Advisory Group") is intended to inform, co-create, and refine the project's core deliverables and disseminate key learnings. The Advisory Group will be asked to help ground the project in the realities and possibilities of making transformative change—and serve as ambassadors to others within their communities of practice to accelerate dissemination of findings from the project.

The Advisory Group will be composed of 4-6 county leaders, 3-4 engaged state partners, 2-3 community members with lived experience in California's mental health system, 2 members of the Commission, and facilitators from Social Finance. It will meet as a full group at least four times over the course of the project; members will also be asked to engage in more regular, small-group brainstorming, materials review, and input.

In addition to this group, the project intends to engage a wide selection of community stakeholders, county and state leaders, practitioners, and researchers.

#### Structure and Scope of Work

Engagement of the Advisory Group will follow the three phases of the project.

PHASE I: Barrier Assessment and Acceleration Agenda (July 2020 – October 2021)

During Phase I, Social Finance and members of MHSOAC staff (the "Working Group") will seek to understand the key barriers that counties face when implementing innovation programs and aggregate

policy and practice recommendations. This work will include one-on-one conversations with individual Advisory Group Members to brief them on project progress and understand their perspectives on Phase I priorities.

Following this initial assessment, Social Finance will hold the first meeting of the Advisory Group, during which Advisory Group members will assist with assessing and prioritizing the recommendations developed throughout Phase I.

#### PHASE II: Continuous Improvement Framework and Toolkit (November 2020 – March 2021)

In Phase II, the Working Group will develop a toolkit with resources for counties and the Commission to overcome the barriers identified during Phase I and increase program impact.

To support this effort, members of the Advisory Group will be engaged to shape (and perhaps co-author) case studies on how counties have successfully overcome the barriers identified in Phase I. The Advisory Group shall be convened twice during Phase II to discuss and comment on the materials and their delivery, with the intention of facilitating a collaborative creation process and joint ownership of the final product. At the first of these Phase II meetings, the Working Group will present draft case studies to the Advisory Group for collective feedback. At the second meeting, the Working Group will present the penultimate draft of the continuous improvement framework, toolkit, and case studies to discuss use cases and dissemination strategy.

#### ■ PHASE III: Innovation Action Plan (March 2021 – July 2021)

For Phase III, the Working Group will develop a roadmap for MHSOAC functions and activities to support continuous improvement and innovation. This work will culminate in the development of an Innovation Action Plan that will synthesize learnings and recommendations from the project.

Advisory Group members will offer input into the Action Plan by participating in a short online survey and a (likely virtual) focus group about how the Commission can use its authorities (and especially the Innovation Plan process) to support and encourage investment in the continuous improvement framework.

At the Advisory Group's fourth and final convening, members will review and provide feedback on the draft Action Plan.