



SUPPORTING EXIT FROM TEMPORARY SHELTERS DURING COVID-19

MAY 2020

These materials were prepared as part of the Rapid Response Network, a joint initiative between the **California Mental Health Services Oversight and Accountability Commission** (MHSOAC) and **Social Finance, Inc.** to support jurisdictions in fast-paced research and decision making driven by COVID-19.

The network aims to **facilitate connections** among jurisdictions facing similar challenges, and to supplement that shared experience with **support from external experts**—in order to deliver fast, customized, digestible research and analysis that strengthens local capacity.

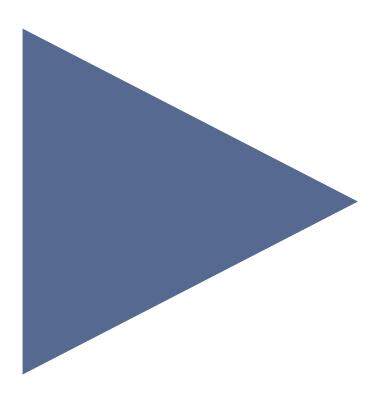
We recognize that the pace of these responses means that they are likely to be both incomplete and imperfect. If you have suggestions for improvement or questions about these materials, we would love to hear from you. Please email Jake Segal (jsegal@socialfinance.org) or Sean Burpoe (sburpoe@socialfinance.org).

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CONTEXT

- Since the pandemic began, jurisdictions have utilized hotel and motel rooms to house individuals experiencing homelessness – particularly those most vulnerable to poor health outcomes.
- However, jurisdictions are now grappling with how to exit individuals from these temporary shelters.
- This is a unique opportunity a proportion of the population experiencing homelessness is being housed within the system, and this may be a once-in-ageneration opportunity to move these individuals into permanent housing.
- Some potential opportunities include:
 - Purchasing currently occupied hotel/motel units to house individuals;
 - Engaging closely with landlords to match individuals to vacant units;
 - Creatively leveraging federal funding for homelessness included in the CARES Act.

> STRATEGIES FOR EXITING INDIVIDUALS INTO HOUSING



STRATEGIES TO FACILITATE ENTRY INTO HOUSING DURING COVID-19

Many jurisdictions are expediting the process of coordinated entry to facilitate housing for those individuals at higher-risk of falling ill from COVID-19

Chicago	 Housing providers must remove any barrier that impedes the rapid placement of participants in housing, including waiving documentation requirements and background checks.¹ Coordinated entry prioritization can be set aside to prioritize permanent housing for those individuals placed in isolation and quarantine assessment (or otherwise deemed as high-risk).¹ 	
Washington State	 Waived the coordinated entry requirement to prioritize chronic homelessness or length of time homeless.² Do not require source documentation of housing status or income.² Imminent risk of homelessness eligibility extended to include households that may face eviction when moratorium is lifted or are otherwise unstably housed.² 	
Connecticut	 Prioritize rapid re-housing openings for individuals 60 years and older.³ Partnering with CT Association of Realtors and Connecticut Coalition of Property Owners, and other associations of landlords to identify existing housing vacancies.⁴ 	
Cincinnati / Hamilton County	 Coordinated entry will prioritize individuals with priority factors. These priority factors are informed by the CDC, with modifications.⁵ While third-party verification of priority factors is preferred, self-verification is acceptable.⁵ Clients with multiple priority factors will be prioritized before those with fewer.⁵ 	
Phoenix	 Created a COVID-19 illness complications risk screening and stratification tool to be used in coordinated entry to improve screening and prioritization of persons at high risk of serious illness due to COVID-19.6 	
Delaware	 Using DEMA funding to support individuals needing isolation and/or quarantine. Exploring ways to leverage funding to advance into permanent housing those that were placed into temporary housing during COVID-19. 	

EXAMPLE: CITY OF PHOENIX COVID-19 ILLNESS COMPLICATIONS RISK SCREENING AND STRATIFICATION TOOL⁶

This is for SHELTERED :	.S as well as WHOLE HOUSEHOLDS				
	nistered by non-medical homeless service staff				
Designed to be admin	instered by non-medical nomeress service starr				
Title	COVID-19 Illness Complications Risk Screening				
iiue	COVID-13 miness complications hisk screening				
Category	Item	Weight	Question Ty	Picklist Options	
Intro Options	Homeless service providers are working with individuals and families to talk about risks of the current respitory infection called COVID19 that has been spreading. We would like to use this information to help connect you with resources to improve safety. May we ask you a few questions as well as try to answer any of yours?		Header		
	How are you feeling today?> if symptoms, complete COVID SubAssessment		Header		
Question:	The following conditions may indicate an increased risk of complications from COVID-19. Does anyone in the household have, or been told they have, any of the following risks?		Header		
		1		50-59	
	Advanced Age	2	Picklist	60-69	
		3		70+	
	Lung disease or need to use an inhaler	1	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collected	2(
	Heart Disease	1	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collected	2(
	High Blood Pressure	1	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collecte	Max Score o
	High Cholesterol	1	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collected	for Conditio
	Diabetes	1	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collecte	Section
	Liver Disease	1	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collecte	Section
	Kidney Disease	1	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collecte	2(
	Currently Pregnant	1	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collected	2(
	Due Date		Date Field		
	Currently have Cancer	2	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collecte	ed
	HIV / AIDS	2	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collecte	ed
	Other immune comprised	2	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collecte	ed
	Other immune compromised details		Text field	Text	answers
	Does not know their medical history or refuses to answer questions.	1	Picklist	Yes/No/Client Doesn't Know/Client Refused/Data Not Collect	flagged and reviewed by
	*Look up age for additional score				
	Details or questions for review by a medical professional (leave blank if none)		Text field	Text	
	Possible Pts	13			-

- Tool standardizes the process of coordinated entry for individuals experiencing homelessness during COVID-19.
- Individuals are asked a series of questions to measure their risk of becoming ill due to COVID-19.
- The maximum score is 13 points, and individuals are assessed over three categories: age, pre-existing conditions, immune compromised status

PRIORITIZING THE MOST MEDICALLY VULNERABLE

Many jurisdictions are amending the CDC definition of medical vulnerability to account for their local context

CDC guidelines⁷

- People 65 years and older
- People who live in a nursing home or long-term care facility
- People of all ages with underlying medical conditions, particularly if not well controlled, including:
 - People with chronic lung disease or moderate to severe asthma
 - People who have serious heart conditions
 - People who are immunocompromised cancer treatment, smoking, bone marrow or organ

- transplantation, immune deficiencies, poorly controlled HIV or AIDS, and prolonged use of corticosteroids and other immune weakening medications
- People with severe obesity (body mass index [BMI] of 40 or higher)
- People with diabetes
- People with chronic kidney disease undergoing dialysis
- People with liver disease

Washington, D.C⁸

 Mimic the CDC guidelines, except for smoking as a component of being immunocompromised (due to prevalence in population).

Chicago⁹

- Over the age of 60
- Have any of the CDCidentified underlying medical conditions
- Youth, families and unsheltered participants

Cincinnati / Hamilton County⁵

- Pregnant or breastfeeding women
- Individuals ages 55+
- One of the CDC-identified underlying medical conditions

NATIONAL ALLIANCE TO END HOMELESSNESS: A FRAMEWORK FOR COVID-19 HOMELESSNESS RESPONSE¹⁹



IMMEDIATE ACTIONS Public Health Response: Emergency Protective Measures to Flatten the Curve

Create system-wide testing and/or screening protocol and route people to appropriate options based on need (asymptomatic, symptomatic, high-risk, COVID positive)

- Unsheltered People: Increase outreach and create additional hygiene resources (handwashing stations, showers, laundry) for people in unsheltered locations.
- Shelters:
- Ensure social distancing in current congregate facilities.
- Stand up new non-congregate shelter for highrisk, symptomatic, overflow and people in unsheltered locations.
- Housing
- Continue housing people through normal channels.
- Prevention/Diversion
 - Implement jurisdiction-wide moratoria on evictions.
 - · Support people in PSH and RRH.
- Link to employment.
- Other Key Activities:
 Collect data for planning.
 - · Engage People with Lived Expertise in planning.





SHORT-TERM ACTIONS

Public Health and Economic Recovery Response: Effective and Equitable Re-Housing

Develop policies and practices that support people in non-congregate or overflow shelters exiting to housing, not back to unsheltered locations.

- Unsheltered People:
- Sustain and expand efforts to support, screen, test, and safely shelter people who are unsheltered.
- Engage people with lived expertise and other partners to increase outreach, especially in rural areas.
- Shelters:
- Begin re-housing people placed into noncongregate or overflow shelter.
- Re-house people in congregate or unsheltered locations

- · Housing:
- · Begin landlord engagement activities.
- · Begin re-engagement of coordinated entry.
- Begin cross-system planning.
- Prevention/Diversion:
- Scale up efforts to prevent loss of housing among people in PSH and RRH programs.
- Other Key Activities:
- Implement equity-based decision making protocols
- Use data to project need for different interventions and inform equity-based decisions.



MEDIUM-TERM ACTIONS Economic Recovery Response: Reduce New Entries into Homelessness

Continue to implement CDC/HHS guidance in homeless programs and systems.

- Unsheltered People: Re-house people living in unsheltered locations and increase support for unsheltered persons.
- Shelters:
- Scale up non-congregate shelter as needed.
- Implement or increase housing-focused case management in shelter.
- Housing:
- Move people from CARES-funded RRH into PSH if needed.
- Work with PHAs and other housing agencies to access vouchers for households in CARESfunded RRH who need long-term assistance.

- Housing cont'd:
 - Prevent evictions due to economic crisis for extremely low income and marginalized persons first. Plan for higher income (30-80% AMI) al-risk households.
- Prevention/Diversion:
- Divert households from homeless systems when possible.
- Engage partner systems (TANF, Child Welfare, Justice) for prevention activities.
- Other Key Activities:
 - Use data to refresh projections of need for different interventions and assess equity impact.



LONGER-TERM ACTIONS Economic Recovery and Public Health Preparedness: Strengthen Systems to Advance Racial Equity and Prepare for Future Crises

Strengthen connection between homeless and public health/emergency management systems to prepare for future crises.

- Unsheltered People: Monitor re-housing efforts for people living in unsheltered locations.
- Shelters:
- Close non-congregate and overflow shelters by moving residents into housing.
- Assess the feasibility of congregate shelter as a common practice in light of pandemic.
- Connect COVID related homeless assistance to employment systems.
- Housing
- Assess and plan additional activities/targeting for marginalized/highly impacted communities.
- Prevention/Diversion:
- Prevent evictions due to economic crisis for higher income populations as appropriate (30-80% AMI).
- Other Key Activities:
- Conduct review of COVID response to inform lessons learned for planning, including impact of equity-focused practices.

According to the National Alliance:

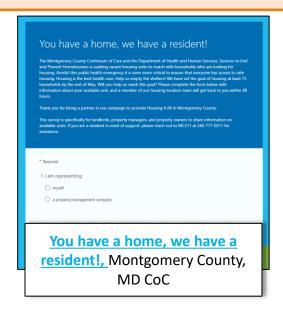
- Immediate, short-term, and medium-term actions should already be underway
- Longer-term actions should be underway by the end of June

IMPROVING ENGAGEMENTS WITH LANDLORDS

There is opportunity for jurisdictions to re-think how they engage with landlords to find available housing

Strategies for landlord engagement

- It's important for there to be a **dedicated team that is responsible for landlord engagement**. This allows for the coordination of landlord engagement strategy across entire systems. 10
- There is an opportunity to use federal funding such as ESG grants to support landlord and tenant mediation.¹¹
- Jurisdictions can explore using public-private partnerships to locate available units more quickly such as collaboration with realtor agencies and landlord organizations.⁴





ADDITIONAL OPTIONS FOR ENGAGING WITH LANDLORDS

Incentivizing landlords to house individuals experiencing homelessness

- The City of San Diego will pay landlords \$500 for the first unit rented to a family or individual experiencing homelessness and \$250 for each additional unit. Landlords will also receive up to two times the contract rent in security deposits, an average of \$100 in utility assistance per household and a contingency fund to cover expenses that exceed the security deposits.²⁰
- The Boston Housing Authority (BHA) is utilizing CARES Act funding is offering landlords a one month's rent bonus incentive when landlords lease to a BHA voucher family in a Boston apartment.²¹

Rehab vacant buildings to increase the stock of housing

 Legislation in Vermont aims to "get existing housing back on the market, give landlords some income, create jobs, improve neighborhoods and help alleviate homelessness."

Utilizing federal funding for targeted landlord engagement for rapid re-housing opportunities

 A sample RFP from the City of Buffalo suggests using CARES Act ESG-CV funds for housing search and placement, including landlord engagement.²³

HUD GUIDANCE FOR FACILITATING ENTRY INTO HOUSING



Background

As Continuums of Care (CoCs) across the country respond to the COVID-19 pandemic, many are asking about the role of Coordinated Citry (CE) in their response efforts. IVI.0 strongly encourages CoCs to contact Load jublic health departments, Healthcare for the Homeise speriose, and other both leath patients to ensure the unique needs and continued to the contract of the CoCs of

Changes to Coordinated Entry Prioritization to Support and Respond to COVID-19

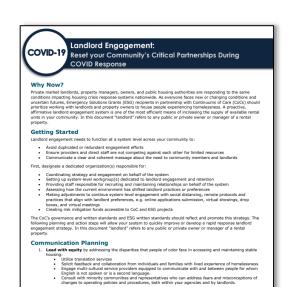
CE systems should actively equilute policies and procedure affecting access and interventions for different subpopulations bead on visurability to public health outbracks. Communities are always encouraged to evaluate and adjust their prioritization policies based on evolving information and circumstances, including new or improved data, changing needs and priorities, and vasible resources. The speed of COVID-19 has created new, unperin needs and has shifted priorities in communities throughout the country. With new and sepanded resources available through the CARSS Act, communities should raise some their prioritations criterial efficiently and accurately target resources to these changes as systems like justice and healthcare are rapidly updating their operations in response to the unstate contrast, but of which could ormatically impact the flow of families and individuals into homelessmost.

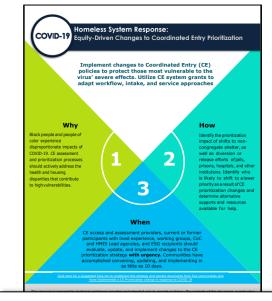
What populations need to be prioritized for permanent housing due to COVID-19?

During this public health crisis, people at high risk of develoring severe COVID-19 symptoms (those 65+ and people of all ages with underlying medical condisions, per the CDC) are at higher risk of death than most others living in congregate settings or unsheltered. Rehousing this high-risk population will limit the spread and impact of COVID-19, so printization policies should support with assessment and rehousing for anyone meeting ANY of the risk factors indicated by the CDC. CoCs should continue working with local health partners, including public health authorities, and monitoring CDC, quadrage to maintain an updated understanding of who is most vulnerable to severe illness or death from COVID-19 and aguate printization criteria as appropriate. The scene cisk changing as we learn more about COVID-19 and the Cassessment and prioritization process needs to adapt excerdingly.

One original goal of creating CE systems was to ensure that we were not leaving out the most vulnerable among those experiencing homelessness. However, despite the implementation of CE systems, Black people, people of color, and CLBTQ - identified people continue to have longer periods of homelessness, longer times to be housed, and higher

<u>Changes to Coordinated Entry</u>
<u>Prioritization to Support and</u>
<u>Respond to COVID-19</u>, HUD



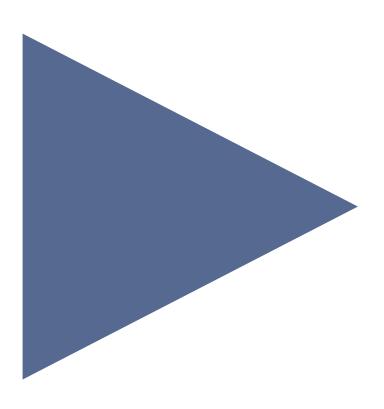


Equity-Driven Changes to
Coordinated Entry Prioritization,
HUD

<u>Community's Critical Partnerships</u>

<u>During COVID</u>, HUD

MOTEL ACQUISITION AND CONVERSION



MOTEL ACQUISITION AND CONVERSION: OVERVIEW

As many individuals experiencing homelessness are being housed in hotels, there is an opportunity to purchase and convert structures into PSH units

There was momentum for motel acquisition and conversion prior to the pandemic...

- A local non-profit in <u>San Diego</u> converted an EZ-8 motel into an 82-room residence.
- The <u>Colorado Coalition for the Homeless</u> converted a Quality Inn into a 139-unit residence.
- The <u>Austin City Council</u> approved the purchase and conversion of a Rodeway Inn in South Austin.

But there is increased opportunity given the use of motels as temporary housing

- The <u>City of San Diego and the San Diego Housing Commission</u> are exploring purchasing distressed hotels using Moving to Work and CDBG funding.
- The <u>City of Missoula</u> purchased the Sleepy Inn to provide housing during the pandemic and permanent housing when the emergency is over.
- King County, WA purchased an Econo Lodge to function as a quarantine facility for COVID-19 patients – though it is unclear whether it will be converted into housing after COVID-19.

SPOTLIGHT ON MISSOULA MOTEL ACQUISITION

The motel will provide housing during the pandemic and be the site of permanent affordable housing when the emergency is over

- The City of Missoula approved the purchase of the Sleepy Inn motel on April 20, 2020.²⁴
- The site currently serves as an isolation and quarantine unit for individuals experiencing homelessness.²⁵
- After the pandemic, the motel will be demolished to create a mixed-use, mixed-income property with public funds and private partners.²⁵
- The City is using Tax Increment Financing (TIF) to fund the purchase.²⁵
- Additionally, the motel sits in an Opportunity Zone, so developers can get federal tax breaks if they build there.



- Missoula homeless population (PIT): 260²⁶
- Percetnage of population unsheltered: 20%²⁶
- Number of supportive housing units: 150²⁷
- Sleepy inn purchase price: \$1.1M²⁴
- Funding for purchase: Tax Increment Financing²⁵

MOTEL ACQUISITION AND CONVERSION: COMMON CHALLENGES

Zoning, funding, and community backlash are the most frequent challenges to converting motels into PSH units

Zoning and other regulations

- Commercial or short-term facilities (like motels) and residential facilities are zoned differently.
 - Land use restrictions: zoning codes set forth the allowable land uses for various zoning districts, which in some cases do not permit supportive housing.¹²
 - Development standards:
 differences in standards
 between commercial and
 multi-family zones, including
 setbacks, building separation,
 open space, and others.¹²

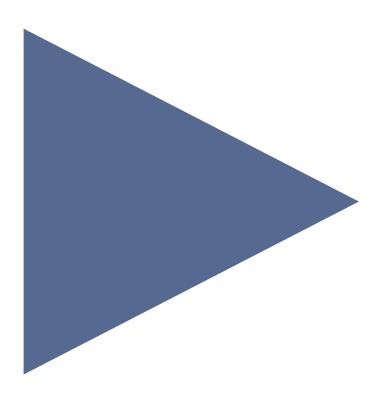
Funding and time

- Jurisdictions need to piece together different funding streams to fund motel conversion projects.
 - Common funding mechanisms include local tax credits, CBDG grants, lowincome housing tax credits, local appropriations, and tax exempt bonds.^{13, 14}
- Projects will need to undergo an environmental impact report and may need to (a) re-zone any potential facility before beginning the conversion process or (b) conduct larger overhauls to zoning policy all of which takes time.¹⁵

Community backlash

- Despite the appeal of housing individuals experiencing homelessness, residents may have a not-in-my-backyard (NIMBY) attitude:¹⁶
 - Will there be security issues?
 - What will happen to the value of my property?
 - Will there be land-use concerns (parking, density, etc.)?
- Particularly during COVID-19, there is concern that housing individuals experiencing homelessness in hotels may increase the spread of the disease.¹⁷

▶ UTILIZING FEDERAL COVID-19 RELIEF FUNDS



UTILIZING FEDERAL COVID-19 RELIEF FUNDS

The CARES Act provides \$9B in ESG and CDBG funding – and some flexibility on using those funds 11

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Can be used to provide assistance for unsheltered /sheltered individuals experiencing homelessness

Overview

- Eliminates need for matching funds
- Eliminates environmental standards for temporary shelters
- Increases administrative allowance to 10%

Total funding

\$4 billion total in funding

- \$2 billion to jurisdictions that received an allocation under FY20 formula
- \$2 billion to highest-risk communities

Potential uses

Short-term uses:

- Lease hotels/motels
- PPE
- Services to individuals in emergency shelter/non-congregate settings
- Medium / long-term uses:
 - Housing navigation services to support people moving into non-congregate settings and out of non-congregate settings into permanent housing
 - Landlord and tenant mediation

Community Development Block Grants (CDBG)

Emergency

Solutions

Grants

(ESG)

- Can be used to cover expenses to prevent, prepare for, and respond to COVID-19 incurred by a State or locality
- Eliminates 15% cap on amount of grant that can be used for public service activities
- Eliminates environmental standards for temporary shelters
- Increases administrative allowance to 10%

\$5 billion total in funding

- \$2 billion to jurisdictions based on CDBG FY2020 formula
- \$1 billion to jurisdictions based on transmission risk, number of cases, and housing disruption
- \$2 billion based on number of cases, and economic outlook

Short-term uses:

- Lease hotels/motels
- Establish data collection systems to track racial disparities
- Testing site at a shelter, encampment, supportive housing development

Medium / long-term uses:

- Capital for acquisition/rehab of nonresidential building into permanent housing
- Installation of broadband infrastructure at supportive housing sites

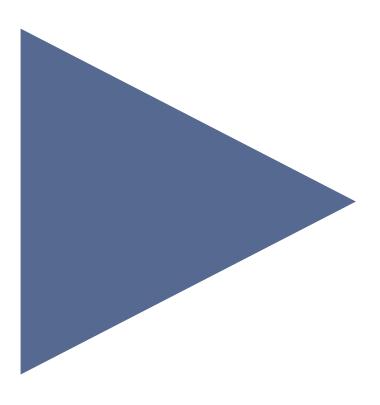
Please see the document <u>here</u> for a more exhaustive list of potential uses

RESOURCES FOR UTILIZING FEDERAL FUNDING

Various resources are available to support employers and employees navigating how to best support each other during at this time

Туре	Resource Link		
National Alliance to End Homelessness	COVID-19: Federal Resource Guideline Series		
Corporation for Supportive Housing	Approved Federal Stimulus and Allowable Uses Applicable to Supportive Housing		
Homebase	Using Existing, Repurposed, or New Funding to Respond to COVID-19		

APPENDIX



MOTEL ACQUISITION AND CONVERSION: CHECKLIST

Not all motels are necessarily strong candidates for conversion 14,18



What is the **configuration of the building**? Does the building design provide for adequate security? Can the perimeter of open space areas be secured to create safe play and recreation areas and a sense of "neighborhood"?



What is the **building condition**? Will it be financially feasible to refurbish the building? Does the building suffer from extensive code violations?



How are the **units configured?** Are the rooms large enough to serve as stand-alone studio apartments? Can they be effectively combined into larger apartments?



How **many rooms** are there in the hotel/motel? After conversion, will there be enough units to support employment of an on-site manager and on-site maintenance staff?



Do the units have kitchenettes? Will existing plumbing and wiring support installation of kitchen appliances?



Is the **post-conversion per-unit acquisition cost** low enough to permit affordable rents? The per-unit calculation should take into account the number of units that will be lost in the conversion process.



Is the neighborhood conducive to your target population? Is the building located on a transit corridor? Are supportive social services available in the vicinity? Is the neighborhood suitable for families with young children?



Is the **motel fully occupied**? How many "long-term" residents are there? Will it be possible to stage rehabilitation work so that existing residents can remain in place and move to new units as they are completed?

REFERENCES

	TELLITE TO THE STATE OF THE STA					
1	Chicago Continuum of Care	COVID-19 Expedited Housing Initiative: Brief Overview				
2	Washington State Department of Commerce	Temporary Changes and Suspensions for Coordinated Entry, Performance and				
_	washington state bepartment of commerce	Consolidated Homeless Grant funds due to COVID-19 Response				
3	State of Connecticut Department of Housing	Rapid Re-Housing Prioritization & Paperwork Requirements during State's				
		<u>Declaration of Public Health & Civil Preparedness Emergency</u>				
4	Connecticut Coalition to End Homelessness	<u>Frequently asked questions</u>				
5	The Homeless Clearinghouse, Cincinnati/Hamilton County Continuum of Care Board	Coordinated Entry COVID-19 Prioritization Policy				
6	Homebase	Summary and Index of Key Resources				
7	CDC	People Who Are at Higher Risk for Severe Illness				
8	TBD	<u>TBD</u>				
9	Chicago Continuum of Care	Chicago Coordinated Entry Temporary Prioritization Plan				
10	HUD	Landlord Engagement: Reset your Community's Critical Partnerships During COVID				
11	CSH	CARES Act Eligibility and Recommended Uses for States and Local Jurisdictions				
12	City of Pasadena	Zoning code text amendment to add sections 17.50.075 and 17.61.055 to the zoning code to allow conversions of hotels and motels to affordable housing and				
	, ,	title 4 amendments to waive or reduce fees for conversions				
13	City of Pasadena	Ramada Inn Frequently Asked Questions (FAQ) – 10/11/18				
14	City of Austin, TX	Motel Conversion: Frequently Asked Questions				
15	Bisnow	Housing Developers See New Opportunities With Old Motels				
16	LA Times	Editorial: Don't let NIMBYs — or weak-kneed politicians — stand in the way of homeless housing				
17	U.S. News and World Report	Seattle-Area Officials Buy \$4 Million "Quarantine" Motel				
18	Meyers Nave	Motel Conversion: Creating Permanent Affordable Housing				
19	National Alliance to End Homelessness	A Framework for the COVID-19 Homelessness Response				
20	KBPS	San Diego Asks Landlords To Rent Units To Homeless Through Incentive Program				
21	Boston Housing Authority	BHA offers private landlords one month's rent to house voucher families during COVID-19				
22	The Barre-Montpelier Times Argus	Walz: Fighting homelessness				
23	City of Buffalo	COVID-19 Housing Stability Program				
24	Missoula Current	"The need is now:" City Council approves motel purchase as quarantine shelter				
25	Next City	Missoula Hopes Motel Purchase Will Solve Short- and Long-Term Housing <u>Problems</u>				
26	Montana Homeless Data	2019 Montana Homeless Survey				
27	Missoula Housing	Homeless Programs				