

Financial Report

May 23, 2019



Mental Health Services Oversight & Accountability Commission

Key Findings:

A. MHSA revenues are still 3.8% behind their FY 2017/18 pace through May but have caught up substantially since January.

B. DHCS estimates Medi-Cal reimbursements to Counties for Specialty Mental Health Services will decrease in FY 2018/19, but rebound in FY2019/20. Estimates relative to FY 2017/18 are down 3.5% for this year but up 7% for next year.

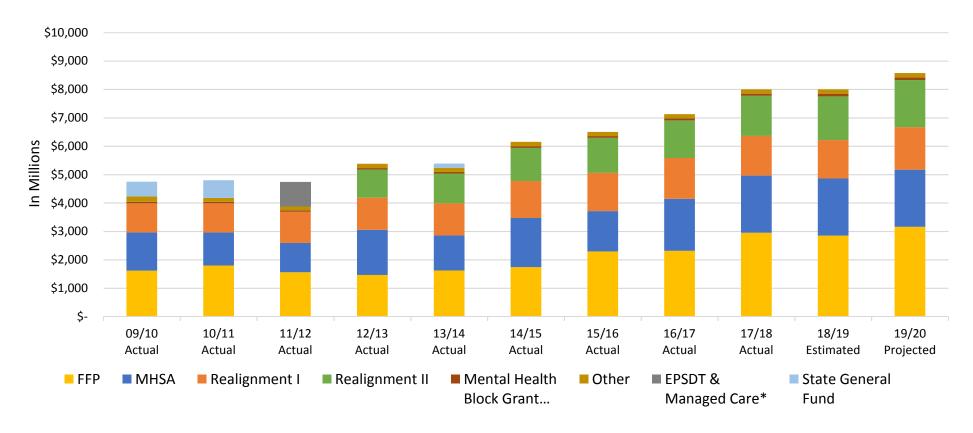
C. Three additional allocations from the State MHSA Administrative budget were prioritized in the May Revise.

• OSHPD: \$100 million to implement the WET 2020-2025 5-Year Plan.

• DHCS: \$20 million for programs that focus on whole person care.

• DHCS: \$3.6 million to create a statewide peer-run mental health crisis line.

The graph below displays local mental health funding levels from FY 2009/10 to 2019/20 from different funding sources. Projected funding to the counties in FY 2019/20 is 80.6 percent higher than in FY 2009/10 and 7.2 percent higher than FY 2017/18.



MHSA funding for counties shown above is from the Governor's proposed budget. Actual amount distributed will be based on actual revenues deposited into the fund less the amount reserved and spent on administration.

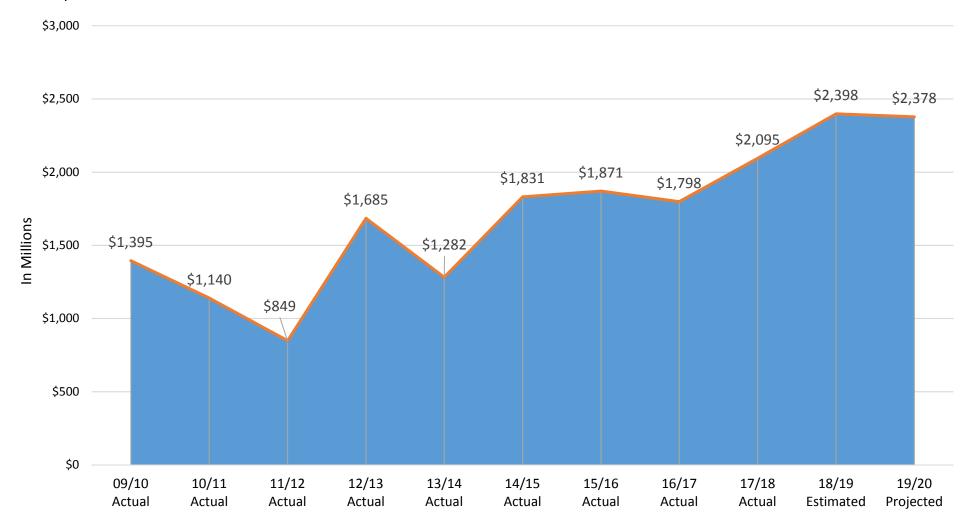
Realignment I 1991: Transferred control of several health and mental health programs from the state to the counties, reduced State General Funds to the counties, and provided the counties with "new" tax revenues from increased sales tax and vehicle license fees dedicated to counties for their increased financial obligations for health and mental health programs.

Realignment II 2011: shifts "existing" state revenues from sales tax, vehicle license fee for various programs including EPSDT and mental health managed care. The total funds for the 2011 Realignment includes funds for Substance Use Disorders.

* One time redirected MHSA funding for EPSDT and Mental Health Managed Care. State General Fund amounts for Mental Health were replaced by Realignment I and Realignment II.

State General Fund in 2013/14 was for the California Health Facilities Financing Authority Senate Bill (SB) 82 Grants.

The graph below indicates the actual and estimated total MHSA Revenues deposited to the fund from FY 2009/10 to 2019/20. MHSA funding is susceptible to economic fluctuations as noted in the graph below. Each county is required to maintain a Prudent Reserve that is designed to preserve current levels of services in years with extreme decreases in revenue. Additionally, the State maintains a reserve for economic uncertainties in each special fund. The Governor's FY 2019/20 May Revised Budget includes several appropriations not in the January budget. As a result the projected increase in the Mental Health Services Fund reserve from FY2018/19 to FY 2019/20 is smaller than was forcast in January.

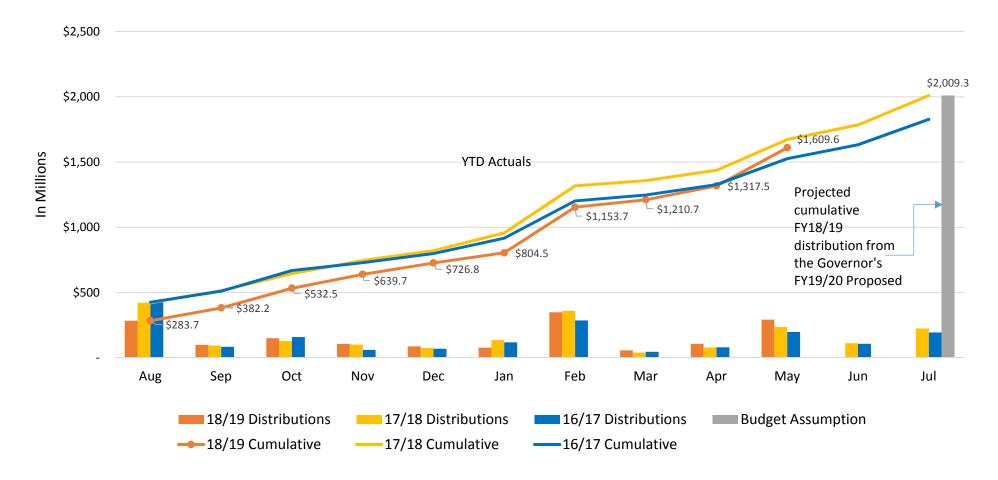


Source: Sources identified in Appendix 2

May 2019

Updated Annually

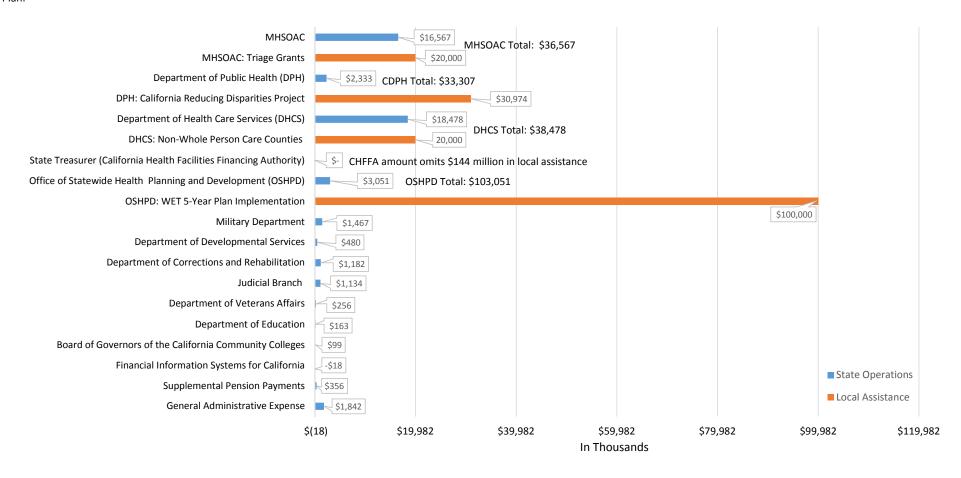
This chart reflects changes to distributions to the counties of MHSA Funds from August 2018 to May 2019. Funds are distributed to the counties in monthly lump sums and attributed in county accounts to Community Services and Supports, Prevention and Early Intervention, and Innovation. The distribution in FY 2018/2019 represents actual Mental Health Services funds distributed for the first 10 months of the fiscal year. Also shown are monthly and cumulative distributions for FY2016/17 and FY2017/18 and the projected cumulative distribution for FY18/19 included in the Governor's Proposed Budget for FY19/20.



For a year to date, county by county summary of distributions, refer to the following link:

https://www.sco.ca.gov/Files-ARD-Payments/mentalhealthservices_ytd_1819.pdf

This figure identifies the state entities that receive MHSA Administrative Funds. These funds are utilized for administration, services, research, etc. A portion of these funds were reappropriated from prior year administrative funds and are attributed to the 5% administrative cap for a different fiscal year than which they are expended. The Governor's FY 2019/20 May Revised Budget includes three additional allocations from the State MHSA Administrative budget. DHCS is allocated an additional \$3.6 million to create a statewide peer-run mental health crisis line and \$20 million in local assistance, available for multiple years, for programs that focus on whole person care. OSHPD has been allocated \$100 million in local assistance, available for multiple years, to implement the WET 2020-2025 5 Year Plan.



Amount Budgeted for Fiscal Year 2019/20 \$ 218,364 Projected

Appendix 1: Mental Health Funding Levels at the Local Level (In Millions) FY 09/10 - 19/20

		09/10		10/11		11/12		12/13		13/14		14/15		15/16		16/17		17/18		18/19		19/20	
		Actual		Actual		Actual		Actual		Actual		Actual		Actual		Actual		Actual		Estimated		Projected	
State General Fund	\$	518.0	\$	619.4	\$	0.1	\$	-	\$	142.5	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
Realignment I	\$	1,023.0	\$	1,023.0	\$	1,097.6	\$	1,131.3	\$	1,129.6	\$	1,303.3	\$	1,349.3	\$	1,435.4	\$	1,396.6	\$	1,351.9	\$	1,501.1	
Realignment II	\$	-	\$	-	\$	-	\$	987.3	\$	1,047.4	\$	1,163.3	\$	1,230.3	\$	1,328.6	\$	1,415.4	\$	1,542.1	\$	1,658.0	
Mental Health Block Grant	_	540	_	52.7	_	52.4	_	4	_	F7.4	_	62.2	_	62.4	_	60.2	_	710	,	05.2	,	05.2	
(SAMHSA)	\$	54.0	\$	53.7	\$	53.1	\$	57.4	\$	57.4	\$	62.2	\$	63.1	\$	69.2	\$	74.2	\$	95.2	\$	95.2	
FFP	Ś	1,619.2	ڔ	1,799.9	٠	1,562.5	ر د	1,465.0	¢	1,624.0	ج ا	1,743.0	٥	2,293.5	Ś	2,319.6	Ś	2,954.1	¢	2,852.1	¢	3,161.5	
	۶	1,019.2	۶	1,799.9	۶	1,302.3	ې	1,403.0	۶	1,024.0	ې	1,743.0	۶	2,293.3	Ą	2,319.0	Ą	2,934.1	ې	2,032.1	ې	3,101.3	
MHSA	\$	1,347.0	\$	1,165.1	\$	1,029.9	\$	1,589.0	\$	1,235.0	\$	1,730.1	\$	1,418.8	\$	1,827.0	\$	2,009.3	\$	2,009.3	\$	2,009.3	
EPSDT &																							
Managed Care*	\$	-	\$	-	\$	861.2	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	
Other	\$	187.6	\$	139.4	\$	139.4	\$	150.0	\$	150.0	\$	150.0	\$	150.0	\$	150.0	\$	150.0	\$	150.0	\$	150.0	
TOTAL	\$	4,748.8	\$	4,800.5	\$	4,743.8	\$	5,380.0	\$	5,385.9	\$	6,151.8	\$	6,504.9	\$	7,129.8	\$	7,999.6	\$	8,000.6	\$	8,575.2	

State General Fund (SGF): Prior to the Governor's FY 2011/12 Budget Proposal, the primary obligations of the SGF provided counties with mental health dollars to fund specialty mental health benefits of entitlement programs including Medi-Cal Managed Care, Early and Periodic Screening Diagnosis Treatment (EPSDT) and Mental Health Services to Special Education Pupils (AB 3632). State General Fund for Mental Health was replaced by Realignment I and Realignment II. State General Fund in 2013/14 was for the California Health Facilities Financing Authority Senate Bill (SB) 82 Grants. These grants subsequently were funded from the MHSF.

Realignment I (1991): In the 1991/92 fiscal year, State-Local Program Realignment restructured the state-county partnership by giving counties increased responsibilities and funding for a number of health, mental health, and social services programs. This realignment provides counties with dedicated tax revenues from the state sales tax and vehicle license fee.

Realignment II (2011): Realignment is the shift of funding and responsibility from the State to the counties to provide mental health services, social services and public health. There are two sources of revenue that fund realignment: 1.0625 cents of State sales taxes and a portion of State vehicle license fees. The primary mental health obligation of realignment is to provide services to individuals who are a danger to self/others or unable to provide for immediate needs. It is also a primary funding source for community-based mental health services, substance abuse services, State hospital services for civil commitments and Institutions for Mental Disease (IMDs) which provide long-term care services. Realignment II is for behavioral health services more broadly. The numbers displayed exclude the fixed set-aside for Women and Children's Residential Treatment.

Mental Health Block Grant (SAMHSA): Mandated by Congress, SAMHSA's block grants are noncompetitive grants that provide funding for substance abuse and mental health services.

Federal Financial Participation (FFP): FFP is the federal reimbursement counties receive for providing specialty mental health treatment to Medi-Cal and Healthy Families Program beneficiaries. The amount of federal reimbursement received by counties is based on a percentage established for California and which is called the Federal Medical Assistance Percentage (FMAP) and gives counties the funding responsibility for EPSDT and Mental Health Managed Care. California's FMAP for 2017 is 50 percent.

Proposition 63 Funds (MHSA): The MHSA is funded by a 1% tax on personal income in excess of \$1 million. The primary obligations of the MHSA is for counties to expand recovery based mental health services, to provide prevention and early intervention services, innovative programs, to educate, train and retain mental health professionals, etc.

Other: Other revenue comes from a variety of sources—county funds are from local property taxes, patient fees and insurance, grants, etc. The primary obligation of the county funds is the maintenance of effort (the amount of services required to be provided by counties in order to receive Realignment funds). MHSOAC Fiscal Consultant Projections; these have not been updated since 2012/13.

* One time redirected MHSA funding for EPSDT and Mental Health Managed Care.

Sources: FY 2019/20 Governor's Budget, and various.

May 2019

Updated Semi-Annually

This graph and chart displays in more detail the information found on the graph on page two, Total MHSA Revenue. The dollars identified below tie to Fund Condition Statement figures published by DOF.

